

## Message Text

SECRET

PAGE 01 TEHRAN 06683 01 OF 02 140128Z  
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W  
-----008920 140134Z /62

R 131023Z JUL 78  
FM AMEMBASSY TEHRAN  
TO SECSTATE WASHDC 9359  
INFO AMEMBASSY ISLAMABAD  
AMEMBASSY NEW DELHI  
AMEMBASSY PRETORIA

S E C R E T SECTION 1 OF 2 TEHRAN 6683

EXDIS

EO 11652: GDS  
TAGS: MNUC, PARM, TECH, IR  
SUBJ: DISCUSSIONS WITH GOI ON NON-PROLIFERATION

1. AT LUNCHEON MEETING BETWEEN AEOI PRESIDENT ETEMAD, VICE  
PRESIDENT MANZOOR AND DEPUTY ASSISTANT SECRETARY NOSENZO,  
ASSISTANT LEGAL ADVISOR BETTAUER AND SCIATT, IN CONNECTION  
WITH NEGOTIATIONS OF NUCLEAR COOPERATION AGREEMENT, ETEMAD  
ENGAGED IN TOUR DU'HORIZON ON NON-PROLIFERATION AREA.

2. KEY ITEMS DISCUSSED WERE: (A) SOUTH AFRICA: ETEMAD  
SAID THAT HE HAD HELD TWO DAYS OF DISCUSSIONS WITH ROUX  
LAST MONTH TO TRY TO CONVINCE ROUX THAT SAG HAS NO CHOICE  
BUT JOINT NPT IF IT IS TO PREVENT TOTAL ISOLATION, EVEN  
FROM WESTERN COUNTRIES. WHILE CLEARLY THERE WAS NO  
GUARANTEE THAT WEST WOULD SUPPORT SAG, PARTICULARLY EC,  
BEST HOPE FOR SAG WAS TO ADHERE TO NPT. IF SAG  
HAS NO NUCLEAR WEAPON INTENTIONS, SAG SHOULD HAVE NOTHING  
TO LOSE AND PERHAPS SOMETHING TO GAIN, I.E., U.S.  
SUPPORT AND STRONG EVIDENCE OF PEACEFUL INTENTIONS OF  
SAG NUCLEAR PROGRAM. ETEMAD SAID THAT HE BELIEVED  
ROUX WAS FINALLY CONVINCED OF ABOVE LOGIC. ETEMAD

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SECRET

PAGE 02 TEHRAN 06683 01 OF 02 140128Z

WISHED TO KNOW PROGRESS IF ANY WE WERE ACHIEVING.  
NOSENZO TOLD HIM ON CONFIDENTIAL BASIS THAT AMBASSADOR  
SMITH'S VISIT TO SA HAD BEEN GENERALLY PRODUCTIVE AND  
THAT THERE WAS POSSIBILITY OF SAG ADHERENCE TO NPT AND  
ACCEPTANCE OF FULL-SCOPE SAFEGUARDS IN EXCHANGE FOR U.S.  
NUCLEAR COOPERATION AND SUPPLY GUARANTEES. (B) PAKISTAN  
ETEMAD SAID THAT IN HIS VIEW PAKS FULLY AWARE OF PURPOSE

OF JACOMET MISSION AND WERE IN VERY DIFFICULT POSITION. HE CHARACTERIZED ZIA GOVERNMENT AS VERY WEAK AND UNABLE TO TAKE REPROCESSING DECISION ON ITS OWN. PAKS WERE PARANOID ABOUT INDIA AND NEEDED TO BE PERSUADED THAT SITUATION HAD CHANGED AND THAT IT SHOULD REASSESS ITS PRIORITIES. HE SAID THAT GOP HAD BOXED THEMSELVES IN BY INFLATING IMPORTANCE OF REPROCESSING PLANT. HE ADDED THAT IT IS ESSENTIAL THAT PAKS HAVE FACE-SAVING WAY OUT IF FRENCH DECIDE TO CANCEL. HE ADDED THAT FRENCH WERE UNDER GREAT DOMESTIC PRESSURE TO NOT CANCEL AND TO MEET THEIR COMMITMENT. THE SAME WAS TRUE IN IRAQ WITH REGARD TO THE HEW RESEARCH REACTOR AND BOTH TRANSFERS WERE NOT ADDING TO THE STABILIZATION OF THE REGION. U.S. SIDE ANOTED THAT ONE CONCERN OF FRENCH WAS THEIR IMAGE AS RELIABLE SUPPLIER AND THAT WHATEVER MORAL SUPPORT IRAN COULD GIVE THE FRENCH IN THIS REGARD WOULD BE HELPFUL. (C) INDIA: U.S. SIDE GAVE HIGHLIGHTS OF SITUATION WITH INDIA VIS-A-VIS TAPU AND INDIAN ACCEPTANCE OF FULL-SCOPE SAFEGUARDS. ETEMAD SAID THAT HE SAW MOVE OF ROMANI TO DEFENSE MINISTRY AND SETHNA TO DELHI AS FURTHER EVIDENCE THAT INDIA UNDER DESAI GOVERNMENT HAD ABANDONED ANY PLANS FOR NUCLEAR WEAPONS DEVELOPMENT. HE WELCOMED U.S. EFFORTS TO ENCOURAGE INDIA TO ACCEPT CTB AND FULL-SCOPE SAFEGUARDS AS EQUIVALENT NPT COMMITMENT: ETEMAD SAID THAT PROC

SECRET

SECRET

PAGE 03 TEHRAN 06683 01 OF 02 140128Z

VERY EAGER TO ACQUIRE NUCLEAR POWER PROGRAM. HE THOUGHT SAFEGUARDS PROBLEM COULD BE WORKED OUT THROUGH FRENCH BILATERAL SAFEGUARDS APPROACH AND COULD BE JUSTIFIED TO INDIA ON BASIS THAT PRC WAS NO MEMBER OF IAEA. HE OFFERED THAT REACTOR TECHNOLOGY TRANSFER AND APPLICATION CONTROLS, IF ANY, WOULD BE MORE DIFFICULT TO OBTAIN FROM PRC. BASED ON RECENT CONVERSATIONS OF IRANIAN OFFICIALS WITH PRC, ETEMAD FELT THAT THE PRC WAS NOT PARTICULARLY INTERESTED IN JOINING NPT ANYTIME IN NEAR FUTURE SINCE THEY SAW NO PARTICULAR VALUE IN IT AND BECAUSE OF TAIWAN PROBLEM (HE SAID PRC HAD GIVEN INDICATIONS THAT THEY WISHED IAEA SAFEGUARDS TO CONTINUE ON TAIWAN). (E) INFCE: ETEMAD INQUIRED AS TO U.S. VIEW OF

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PAGE 01 TEHRAN 06683 02 OF 02 140200Z  
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W  
-----009397 140203Z /62

R 131023Z JUL 78  
FM AMEMBASSY TEHRAN  
TO SECSTATE WASHDC 9366  
INFO AMEMBASSY ISLAMABAD  
AMEMBASSY NEW DELHI  
AMEMBASSY PRETORIA

S E C R E T SECTION 2 OF 2 TEHRAN 6683

EXDIS

PROGRESS OF INFCE. NOSENZO SAID THAT WITH THE POSSIBLE EXCEPTION OF WORKING GROUP 3, WHICH HAD BECOME OVERLY POLITICAL, ALL OTHER WORKING GROUPS SEEM TO BE MOVING WELL THROUGH FIRST PHASE OF BASICALLY DATA COLLECTION. SECOND YEAR WOULD BE CRITICAL IN PULLING EXERCISE TOGETHER. U.S. WAS NO EXPECTING MIRACLES. HOWEVER, WE WERE LOOKING TOWARD CONSENSUS BY PARTICIPANTS THAT (1) MOST COUNTRIES DID NOT NEED FULL FUEL CYCLE CAPABILITIES AND COULD GET ALONG QUITE WELL WITH SERVICES, AND (2) SENSITIVE FACILITIES REPRESENTED A SIGNIFICANT PROLIFERATION RISK THAT WAS DIFFICULT TO CONTROL WITH AGENCY SAFEGUARDS ALONE. SOLUTION IS TO BUILD SUCH FACILITIES TO EXTENT POSSIBLE, AND TO LOCATE NEW FACILITIES IN SAFEST POSSIBLE PLACES. ANY NEW PLANTS SHOULD UTILIZE SAFEST TECHNOLOGY AVAILABLE, AND BE MULTINATIONAL, BOTH TO ENSURE ADDITIONAL POLITICAL BARRIERS TO DIVERSION OR ABROGATION AND TO ALLOW GREATER GUARANTEE OF ACCESS TO SERVICES BY PARTICIPATING COUNTRIES. WHILE WE COULD ARGUE OVER QUESTION OF WHEN REPROCESSING MAY BE NEEDED ECONOMICALLY, ABOVE PRINCIPLES PROVIDED REASONABLE BASIS FOR HARMONIZING POLICIES AND PROGRAMS OF U.S., EURATOM, IRAN AND OTHER COUNTRIES. ETEMAD SAID HE FULLY AGREED

SECRET

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PAGE 02 TEHRAN 06683 02 OF 02 140200Z

AND FELT MOST COUNTRIES WOULD GO ALONG WITH THE CONCEPT, PROVIDED THAT ACCESS TO SERVICES WAS AVAILABLE WITH REASONABLE CERTAINTY. HE SAID HE BELIEVED THIS WAS A REALISTIC AND ACHIEVABLE OUTCOME OF INFCE AND HE PERSONALLY COULD SUPPORT THIS POSITION. (F) FUEL BANK: IN RESPONSE TO ETEMAD'S QUERY CONCERNING WHAT MIGHT BE DONE WITH WORKING GROUP 3, U.S. SIDE BRIEFLY DISCUSSED CONCEPT OF FUEL BANK IN CONTEXT OF PROVIDING

GUARANTEES OF FRONT END SUPPLY TO ENCOURAGE COUNTRIES  
NOT TO DEVELOP INDIGENOUS ENRICHMENT AND PREPROCESSING,  
AND NOTED THAT CURRENT U.S. IDEA WAS FOR A SMALL BANK.  
ETEMAD SAID THAT THIS MADE THE MOST SENSE TO HIM AND  
THAT LARGE BANK WAS UNNECESSARY TO GUARANTEE FUEL SUPPLY  
IN HOPEFULLY ISOLATED AND SHORT TERM SITUATIONS.  
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## Message Attributes

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